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C O N F I D E N T I A L STATE 036756

E.O. 11652:GDS

TAGS: PARM, CCD, US

SUBJECT: CCD 1976 SPRING SESSION - GUIDANCE FOR US
DELEGATION

SUMMARY: THIS MESSAGE PROVIDES GUIDANCE ON SUBJECTS
EXPECTED TO BE DISCUSSED AT SPRING SESSION, INCLUDING:
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DRAFT CONVENTION ON PROHIBITION OF HOSTILE USE OF

ENVIRONMENTAL MODIFICATION TECHNIQUES; REVIEW OF CCD PROCEDURES; CTB AND OTHER NUCLEAR ISSUES; SWEDISH PROPOSAL FOR INFORMAL MEETING ON CTB; SOVIET PROPOSAL FOR BAN ON NEW MASS DESTRUCTION WEAPONS; AND CHEMICAL WEAPONS. END SUMMARY.

1. ENVIRONMENTAL MODIFICATION (ENMOD). WE ANTICIPATE THAT THE DRAFT CONVENTION WILL BE THE MAJOR SUBSTANTIVE ISSUE AT SPRING CCD SESSION. (POSITION PAPER AND CLEARED QUESTIONS AND ANSWERS HAVE BEEN PROVIDED SEPARATELY. TEXT OF CCD STATEMENT DETAILING US VIEWS ON ENMOD ISSUES WILL BE PROVIDED SHORTLY.) US DEL SHOULD ENCOURAGE FULL DISCUSSION OF ENMOD ISSUES AND SEEK TO PROMOTE UNDERSTANDING OF, AND SUPPORT FOR, US-SOVIET DRAFT. AT EARLIEST OPPORTUNITY DEL SHOULD REVIEW ISSUES WITH SOVIET DEL WITH VIEW TO ENSURING THAT SOVS SHARE OUR UNDERSTANDING OF BASIC ELEMENTS IN DRAFT. DEL SHOULD REPORT ALL SIGNIFICANT DEVELOPMENTS REGARDING DRAFT SO THAT THEY

CAN BE TAKEN INTO ACCOUNT IN PREPARATION OF PLENARY STATEMENTS AND IN ANY FURTHER GUIDANCE THAT MAY BE REQUIRED.

2. REVIEW OF PROCEDURES. (POSITION PAPER PROVIDED SEPARATELY TO DEL CONTAINS DETAILED GUIDANCE FOR HANDLING PROCEDURAL ISSUES.) CCD AGREED BY CONSENSUS LAST YEAR TO DISCUSS, AT OUTSET OF SPRING SESSION, ORGANIZATION OF COMMITTEE'S WORK AND PREPARATION OF ANNUAL REPORT. SOME DELS, NOTABLY ROMANIA AND MEXICO, HAVE INDICATED THEY WILL PRESS FOR BASIC REFORMS IN CCD STRUCTURE AND PROCEDURES, AND THERE IS STRONG POSSIBILITY THAT THEIR DEMANDS FOR PROCEDURAL REFORMS COULD BECOME HIGHLY CONTROVERSIAL ISSUE THIS SESSION. MOREOVER, IF CCD FAILS TO MOVE ON ITS OWN TO REFORM PROCEDURES, PROPOSALS TO RECONSTITUTE OR REPLACE THE CCD MAY BE PURSUED IN UN AD HOC COMMITTEE TO REVIEW UN ROLE IN DISARMAMENT. WE ACCORDINGLY CONSIDER IT IMPORTANT TO TRY TO AVOID CONTROVERSY OVER PROCEDURAL MATTERS THIS SESSION, SINCE DEADLOCK COULD TRIGGER DAMAGING RESOLUTIONS AT NEXT UNGA. PROCEDURES POSITION
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PAPER INSTRUCTS US DEL, AFTER CONSULTATION WITH WESTERN ALLIES, USSR, AND ROMANIA TO PROPOSE THAT THE CCD CONDUCT A GENERAL REVIEW OF ITS PROCEDURES IN SERIES OF INFORMAL MEETINGS. PURPOSE OF PROPOSAL IS TO PRECLUDE MORE RADICAL PROPOSALS INTENDED TO SUBORDINATE CCD TO UNGA AND TO ELIMINATE PROCEDURAL ADVANTAGES ENJOYED BY US.

3. ALTHOUGH WE CONSIDER IT IN OUR INTEREST TO REVIEW PROCEDURES AS A SINGLE PACKAGE, WE RECOGNIZE THAT IT WILL NOT BE POSSIBLE TO DEFER ACTION ON CERTAIN PROCEDURAL ISSUES PENDING COMPLETION OF GENERAL REVIEW (WHICH WE ANTICIPATE WOULD CONTINUE UNTIL END OF SUMMER SESSION). IT MAY BE NECESSARY THEREFORE TO REACH UNDERSTANDING EARLY IN SESSION ON THESE TWO ISSUES. WE EXPECT ROMANIANS WILL PRESS FOR DECISIONS EARLY IN SESSION ON COMMITTEE'S ORGANIZATION OF WORK AND PREPARATION OF ANNUAL REPORT. DETAILED GUIDANCE ON THESE ISSUES IS CONTAINED IN ANNEX OF PROCEDURES POSITION PAPER.

4. NUCLEAR ISSUES. WE ARE PLANNING PLENARY STATEMENT FOR DELIVERY BEFORE CTB INFORMAL MEETING WHICH SWEDES HAVE PROPOSED FOR SPRING SESSION (SEE PARA 6 BELOW). STATEMENT WILL COMMENT ON TEST BAN AND RELATED NUCLEAR ISSUES, INCLUDING NON-PROLIFERATION DEVELOPMENTS AND ARMS CONTROL IMPLICATIONS OF PNES.

5. SOVIET INITIATIVE AT UN REGARDING SEPARATE CTB NEGOTIATION IN GBNEVA WILL BE SUBJECT OF DISCUSSION AT SPRING SESSION. UNGA ADOPTED SOV RESOLUTION INVITING "ALL NUCLEAR WEAPON STATES" AND 25-30 OTHER STATES (NOT YET DESIGNATED) TO BEGIN WORK ON CTB TREATY IN GENEVA BY MARCH 31, 1976. BOTH FRANCE AND PRC INDICATED AT UN THAT THEY WOULD NOT PARTICIPATE. WE ABSTAINED ON RES AND SAID WE THOUGHT WORK ON CTB SHOULD CONTINUE IN CCD. IF QUERIED ABOUT US ATTITUDE TOWARD SOVIET CTB INITIATIVE, DEL SHOULD REPLY THAT, AS WE STATED AT UNGA, WE REGARD IT AS UNREALISTIC TO EXPECT ALL NWS TO AGREE TO JOIN CTB NEGOTIATIONS IN NEAR FUTURE, IN LIGHT OF DIVERGENT ATTITUDES OF NUCLEAR POWERS ON TEST BAN ISSUES, AND THEREFORE PROPOSAL DOES NOT APPEAR

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CONDUCTIVE TO CTB OBJECTIVE.

6. PROPOSED INFORMAL CTB MEETING WITH EXPERTS. WE WOULD PREFER TO POSTPONE MEETING UNTIL SUMMER SESSION AND HAVE SUGGESTED THIS INFORMALLY TO SWEDES. WE POINTED OUT THAT US EXPERTS' PARTICIPATION WOULD BE SOMEWHAT CONSTRAINED IF MOSCOW NEGOTIATIONS ON TTB/PNE AGREEMENT OR SENATE RATIFICATION HEARINGS ON AGREEMENT ARE STILL UNDERWAY, AS SEEMS LIKELY DURING SPRING SESSION. SWEDES RESPONDED THAT THEY WOULD PREFER TO HOLD MEEING IN SPRING, TO ALLOW GOVERNMENTS TO CONSIDER RESULTS BEFORE SUMMER SESSION AND CONSIDER POSSIBLE FOLLOW-UP ACTION AT CCD AS WELL AS UNGA. HOWEVER, THEY WOULD BE WILLING TO HAVE MEETING TAKE PLACE NEAR END OF SPRING SESSION. DECISION ON DATE WILL PRESUMABLY ;AVE TO BE

MADE BY CONSENSUS EARLY IN SPRING SESSION. DEL SHOULD REITERATE TO SWEDES THAT WE WOULD BE ABLE TO PARTICIPATE MORE FREELY IF MEETING TOOK PLACE AFTER TTB/PNE NEGOTIATIONS AND SENATE HEARINGS ARE OUT OF WAY. HOWEVER, WE COULD AGREE TO LATE IN SPRING SESSION (PREFERABLY NO EARLIER THAN WEEK OF MARCH 29) IF SWEDES, DESPITE PROBLEMS WE FORESEE, STILL PREFER THAT TIMING.

7. MASS DESTRUCTION WEAPONS (MDW). SOVIETS MAY BE EXPECTED TO FOLLOW-UP INITIATIVE TO BAN NEW MDW ON BASIS OF 1975 UNGA RESOLUTION (SPONSORED BY SOVS) CALLING FOR CCD TO DEVELOP MDW CONVENTION. US POSITION AS STATED AT UNGA REMAINS UNCHANGED. WE SHARE CONCERN OVER DANGERS POSED BY POSSIBLE DEVELOPMENT OF NEW MDW, AND ARE PREPARED TO EXPLORE POSSIBILITY OF EFFECTIVE RESTRAINTS ON SUCH WEAPONS. HOWEVER, WE ABSTAINED ON UNGA RESOLUTION BECAUSE WE HAVE NOT YET DECIDED WHETHER CONVENTION BANNING ALL NEW MDW IS THE MOST FEASIBLE OR APPROPRIATE APPROACH TO THIS PROBLEM. WE ARE READY TO HEAR VIEWS OF OTHERS, INCLUDING SOVIETS, BUT DO NOT PLAN

AT PRESENT TO RAISE SUBJECT OURSELVES.

8. CHEMICAL WEAPONS. IF ASKED ABOUT US ACTION TO DEVELOP CW INITIATIVE, DEL MAY INDICATE THAT INTERNAL STUDIES ARE CONTINUING. DELEGATION SHOULD INFORMALLY CONFIDENTIAL

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EXPRES TO OTHER INTERESTED DELS OUT INTEREST IN EXPLORING POSSIBILITIES FOR EXCHANGE OF VIEWS AND INFORMATION ON CW VERIFICATION ISSUES, INCLUDING METHODS FOR VERIFICATION OF STOCKPILE DESTRUCTION. WE WOULD APPRECIATE REPORTS OF CONTACTS WITH OTHER DELS ON THIS SUBJECT. KISSINGER

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